Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

SECRET

PAGE 01 STATE 198748
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EA/ROC:DGBROWN:ARCKC
APPROVED BY P:PCHABIB
EA/PRCM - H. THAYER
EUR/RPM - J. HAWES
S/P - A. ROMBERG
S/S - SGOLDSMITH
EA - W.H. GLEYSTEEN
----------112621 200308Z /73
O 200231Z AUG 77
FM SECSTATE WASHDC
TO ALL NATO CAPITALS IMMEDIATE
AMEMBASSY WELLINGTON
AMEMBASSY CANBERRA
AMEMBASSY SEOUL
USMISSION NATO
AMEMBASSY MANILA
AMEMBASSY JAKARTA
AMEMBASSY BANGKOK
AMEMBASSY SINGAPORE
AMEMBASSY KUALA LUMPUR
INFO USLO PEKING IMMEDIATE
AMCONSUL HONG KONG
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
AMEMBASSY MOSCOW
CINCPAC

S E C R E T STATE 198748

EXDIS, CINCPAC FOR POLAD - HANDLE AS SPECAT EXCLUSIVE

E.O. 11652:GDS

SECRET

SECRET

PAGE 02 STATE 198748

TAGS:PFOR, CH, TW

SUBJECT:SECRETARY'S PEKING VISIT: BRIEFING FOR ALLIES

1. THIS MESSAGE PROVIDES GUIDANCE FOR ORAL BRIEFING OF HOST GOVERNMENTS AT APPROPRIATELY HIGH LEVEL. INFO SHOULD BE PRESENTED ON CLOSE HOLD BASIS. (US NATO SHOULD OFFER

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

PARALLEL ORAL BRIEFING TO POLITICAL COMMITTEE ON
AUGUST 23, NOTING THAT WE ARE ALSO BRIEFING IN CAPITALS).

2. WE WISH TO PLACE VISIT IN PERSPECTIVE, AVOIDING EX-
AGGERATED EXPECTATIONS OF DRAMATIC ACCOMPLISHMENTS YET
HIGHLIGHTING THE SIGNIFICANCE OF THIS FIRST AUTHORITATIVE
MEETING BETWEEN CARTER ADMINISTRATION AND PRC LEADERSHIP.
POST SHOULD DRAW UPON FOLLOWING POINTS AS APPROPRIATE:

-- AS FIRST HIGH-LEVEL CONTACT BETWEEN CARTER ADMINISTRA-
TION AND PRC LEADERSHIP, SECRETARY'S TRIP IS SIGNIFICANT
BOTH SUBSTANTIVELY AND SYMBOLICALLY, AND OF GREAT IM-
PORTANCE TO THE US.

-- IT SHOULD BE PERCEIVED IN CONTEXT OF ADMINISTRATION'S
OTHER HIGH-LEVEL CONSULTATIONS SINCE JANUARY WITH NATO
ALLIES, JAPANESE AND OTHERS, CARRIED OUT BY PRESIDENT

CARTER, VICE PRESIDENT AND THE SECRETARY.

-- A MAJOR PURPOSE OF VISIT WILL BE TO REVIEW WITH PRC
LEADERSHIP AT AN AUTHORITATIVE LEVEL OUR GLOBAL STRATEGIC
POLICIES. AGENDA WILL COVER OBVIOUS ISSUES -- RELATIONS
WITH USSR (INCLUDING SALT), WESTERN EUROPE, MIDDLE EAST,
AFRICA, JAPAN, KOREA, SOUTHEAST ASIA, WORLD ECONOMY,
NORTH-SOUTH RELATIONS AND OTHERS. WE WILL STRESS THE
SECRET

SECRET

PRIMARY IMPORTANCE WE PLACE ON RELATIONS WITH OUR ALLIES.

-- WE WILL PRESENT US VIEWS OBJECTIVELY WITHOUT ANY
EFFORT TO GLOSS OVER DIFFERENCES, EXPECTING, HOWEVER,
THAT OUR VIEWS WILL CORRESPOND ON A NUMBER OF IMPORTANT
ISSUES.

-- WE WILL APPROACH THESE GLOBAL ISSUES IN THE SPIRIT
OF THE PRESIDENT'S NOTRE DAME SPEECH: QUOTE WE SEE THE US-
CHINESE RELATIONSHIP AS A CENTRAL ELEMENT IN OUR GLOBAL
POLICY, AND THE CHINESE AS A KEY FORCE FOR GLOBAL PEACE.
WE WISH TO COOPERATE CLOSELY WITH THE CREATIVE CHINESE
PEOPLE ON THE PROBLEMS THAT CONFRONT ALL MANKIND. UNQUOTE

-- THE SECOND PURPOSE OF THE VISIT IS TO DISCUSS BI-
LATERAL RELATIONS, INCLUDING NOT ONLY THE MAJOR ISSUE
OF NORMALIZATION BUT ALSO OTHER ASPECTS OF OUR CONTINUING
RELATIONSHIPS SUCH AS TRADE AND CULTURAL EXCHANGE.

-- THE ADMINISTRATION IS DEEPLY COMMITTED TO THE GOAL
OF NORMALIZATION. WHILE THE PRESIDENT HAS MADE NO FINAL
DECISION ON THE DELICATE ISSUES SURROUNDING NORMALIZATION,

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

HE HAS AUTHORIZED THE SECRETARY TO ENGAGE IN A SERIOUS EXPLORATION OF THE QUESTION.

-- WE DO NOT EXPECT TO CONCLUDE ANY NORMALIZATION AGREEMENT, BUT THE VISIT COULD BEGIN A PROCESS THAT WOULD RESULT IN FULL NORMALIZATION.

-- NORMALIZATION WOULD OF COURSE INVOLVE ADJUSTMENTS IN OUR RELATIONS WITH TAIWAN. HOW TO MAKE THESE ADJUSTMENTS WITHOUT JEOPARDIZING THE CONTINUATION OF OUR VITAL PRACTICAL RELATIONS WITH TAIWAN IS THE HEART OF THE PROBLEM. THE NATURE OF OUR FORMAL AND INFORMAL RELATIONSHIPS WITH TAIWAN MAKES THE SEARCH FOR A SOLUTION MORE COMPLEX FOR THE US THAN FOR ANY OTHER COUNTRY.

SECRET

SECRET

-- IN EXPLORING THIS ISSUE IN PEKING, THE SECRETARY WILL BE GUIDED BY THE PRINCIPLES OF THE SHANGHAI COMMUNIQUE, INCLUDING THE ACKNOWLEDGEMENT OF THE VIEW THAT THERE IS BUT ONE CHINA AND THE IMPORTANCE THAT THE US PLACES ON A PEACEFUL SETTLEMENT OF THE TAIWAN QUESTION BY THE CHINESE THEMSELVES.

-- THE ISSUES INVOLVED IN NORMALIZATION ARE COMPLEX. AS THE SECRETARY STATED IN HIS JUNE 29 SPEECH, QUOTE MUTUAL AND RECIPROCAL EFFORTSUNQUOTE ARE ESSENTIAL. WE RECOGNIZE THAT PROGRESS MAY NOT BE EASY OR IMMEDIATELY EVIDENT.

3. YOU SHOULD NOT GO BEYOND THIS GUIDANCE OR SPECULATE ABOUT RESULTS OF TRIP. PLEASE REPORT ANY SIGNIFICANT REACTION TO DEPARTMENT, INFO PEKING.

4. FOR TOKYO: SEE STATE 192487 (NOTAL).

5. FOR ASEAN CAPITALS: YOU SHOULD NOT INITIATE REPRESENTATION BUT IF ASKED BY GOVERNMENT YOU MAY DRAW ON ABOVE.
VANCE

SECRET

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, MINISTERIAL VISITS, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Sent Date: 20-Aug-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE198748
Document Source: CORE
Document Unique ID: 00
Drafter: DGBROWN:ARCKC
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770301-0129
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770840/aaaabhvd.tel
Line Count: 159
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 54b78457-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 20-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1538997
Secure: OPEN
Status: NATIVE
Subject: SECRETARY\'S PEKING VISIT: BRIEFING FOR ALLIES
TAGS: PFOR, CH, TW, (VANCE, CYRUS R)
To: NATO POSTS WELLINGTON MULTIPLE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/54b78457-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009